



# Security Council

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## Letter dated 22 October 2024 from the Chair of the Ad Hoc Working Group of the Security Council on Conflict Prevention and Resolution in Africa addressed to the President of the Security Council

I have the honour to draw your attention to the eighteenth annual joint consultative meeting between members of the Security Council and the Peace and Security Council of the African Union, held on 18 October 2024.

During the consultative meeting, the members of the two councils agreed upon a joint communiqué (see annex).

I should be grateful if the present letter and its annex were circulated as a document of the Security Council.

(Signed) Pedro Comissário Afonso  
Chair

Security Council Ad Hoc Working Group on Conflict Prevention  
and Resolution in Africa



## Annex

### Joint communiqué

#### **Eighteenth annual joint consultative meeting between the African Union Peace and Security Council and the members of the United Nations Security Council, New York, 18 October 2024**

1. The African Union Peace and Security Council and the members of the United Nations Security Council held their eighteenth annual joint consultative meeting at United Nations Headquarters in New York on 18 October 2024. The Peace and Security Council and the members of the Security Council convened to deliberate on peace and security issues.
2. The African Union Peace and Security Council and the members of the United Nations Security Council *underlined* that Article 24 of the Charter of the United Nations accords the Security Council with the primary responsibility for maintaining international peace and security. Furthermore, they *reaffirmed* the mandate of the Peace and Security Council concerning the promotion of peace, security and stability in Africa, as per the Protocol relating to the Establishment of the Peace and Security Council of the African Union.
3. The African Union Peace and Security Council and the members of the United Nations Security Council *recalled* the provisions of Chapter VIII of the Charter of the United Nations on the role of regional arrangements in dealing with matters relating to the maintenance of international peace and security before referring them to the Security Council, as appropriate, and the authority of the Security Council to utilize such regional arrangements, consistent with the purposes and principles of the United Nations.
4. On 17 October 2024, the African Union Peace and Security Council and the members of the United Nations Security Council *held* the ninth annual joint informal seminar to exchange views on the operationalization of working methods between the Peace and Security Council and the Security Council and the implementation of Security Council resolution [2719 \(2023\)](#) on financing African Union-led peace support operations and further deliberated on issues of youth, women, peace and security, children affected by armed conflicts and the adverse effects of climate change on stability and development in Africa. The joint informal meeting was preceded by preparatory consultations of the Committee of Experts of the Peace and Security Council and the Ad Hoc Working Group of the Security Council on Conflict Prevention and Resolution in Africa, held in New York from 11 to 16 October 2024.
5. The African Union Peace and Security Council and the members of the United Nations Security Council *recognized* the Peace and Security Council's contributions to the maintenance of international peace and security on the continent and in promoting effective global governance through the implementation of the African Peace and Security Architecture and the African Governance Architecture, premised in the interlinkages between political, security, development, humanitarian, human rights and rule of law activities.
6. The African Union Peace and Security Council and the members of the United Nations Security Council *reaffirmed* that development, human rights and peace and security are interlinked and mutually reinforcing and underscored the relationship between the implementation of the 2030 Agenda for Sustainable Development and the African Union Agenda 2063: The Africa We Want, acknowledging the need for a comprehensive and integrated approach to sustaining peace.

7. The African Union Peace and Security Council and the members of the United Nations Security Council *reaffirmed* the significant contributions of African Union-led peace support operations and United Nations peacekeeping operations in maintaining regional and continental peace and security in a context-specific manner, highlighting the African Union-led peace support operations' expertise in peace enforcement. They *expressed grave concern* over the evolving security situation with myriad threats to peace, security and stability on the African continent and *noted* with concern the persistent financial challenges being faced by the African Union-led peace support operations, which negatively impact the effective implementation of their mandates. They *underscored* the importance of adequate, predictable and sustainable financing for African Union-led peace support operations, including the use of United Nations assessed contributions, in line with Security Council resolution [2719 \(2023\)](#). They *stressed* the need to enhance the effectiveness of the United Nations and African Union in promoting comprehensive solutions to the security challenges facing the African continent. They *outlined* the importance of close coordination with host States at the preparation, implementation and withdrawal stages, including on an exit strategy, and *stressed* the need to enhance the effectiveness of the United Nations and the African Union in promoting comprehensive solutions to peace and security challenges facing the African continent.

8. The African Union Peace and Security Council and the members of the United Nations Security Council *welcomed* African Union efforts to enhance early response mechanisms, including preventive action and early warning, as well as the deployment of regional forces, mandated by the Peace and Security Council and authorized by the Security Council, to respond to armed conflicts. They also *welcomed* the support already provided to these efforts by international partners, such as the European Union and others, and *encouraged* the international community to continue lending the requisite support. They *paid tribute* to the troop- and police-contributing countries for their sacrifices and commitment towards promoting peace and stability and therefore impacting development, as well as the troops who have paid the ultimate price in service to humanity.

9. The African Union Peace and Security Council and the members of the United Nations Security Council *commended* the **youth**, including young women, for their vital role at the national, regional, continental and global levels in the prevention and resolution of conflict and violence, the promotion of peace, security, stability and socioeconomic development and efforts towards building foundations for peaceful societies. They *underlined* the need to further promote the participation of youth, including within civil society organizations and political parties, to facilitate greater inclusion in decision-making processes and enable the youth to be co-creators of bold and innovative solutions to challenges that face them and promote the role of youth through concrete actions. They further *underlined* the need to invest in the youth through capacity-building, mentorship, education, vocational training, employment and socioeconomic development initiatives that empower young people to actively carry out their roles in advancing peace, security and stability.

10. The African Union Peace and Security Council and the members of the United Nations Security Council *called upon* all States to implement Security Council resolutions [2250 \(2015\)](#), [2419 \(2018\)](#) and [2535 \(2020\)](#) and as appropriate the African Union Continental Framework on Youth, Peace and Security of 2018, and *encouraged* Member States, as well as regional and subregional organizations, to develop and implement policies and programmes for youth and to facilitate their constructive engagement, including through dedicated local, national and regional road maps on youth, peace and security.

11. The African Union Peace and Security Council and the members of the United Nations Security Council *welcomed* the contribution of **women** in the promotion of

peace and security and their active and effective participation in peacemaking, peacebuilding, including in conflict prevention and resolution, mediation and in peace operations, at the local, national, continental and global levels.

12. They *committed* to strengthen the full, equal, meaningful and safe participation of women in peace processes, including preventive diplomacy, mediation and conflict management, in post-conflict reconstruction and development as well as electoral processes. They *welcomed* the inclusion of a dedicated pillar on the role of women, peace and security in the efforts of post-conflict reconstruction and development in the revised African Union Policy on Post-Conflict Reconstruction and Development. They *commended* the Network of African Women in Conflict Prevention and Mediation (FemWise-Africa) as a vital and critical pillar of the African Peace and Security Architecture and *called upon* all Member States to implement Security Council resolution [1325 \(2000\)](#) and all its subsequent resolutions on women and peace and security and Peace and Security Council decisions on women, peace and security, as appropriate.

13. The African Union Peace and Security Council and the members of the United Nations Security Council *expressed deep concern* over the increased vulnerability of **children** and *urged* all parties to armed conflict to end and prevent all six grave violations against children, and to comply with their obligations under international law, in particular to respect the rights of the child, including the right to the enjoyment of the highest attainable standard of physical and mental health, and to education. They *condemned* in the strongest terms the continued recruitment and use of children on the continent by belligerents to an armed conflict, including non-State armed groups, as well as terrorist organizations. They *emphasized* the need for all States to hold all perpetrators of violations and abuses against children accountable, without undue delay.

14. They *reaffirmed* the right to education and its contribution to the achievement of peace and security, and expressed concern over the continued increase in attacks on schools, school closures and threats of attacks in situations of armed conflict, resulting in an alarming number of children being denied the enjoyment of their right to education and ultimately impacting States' sustainable development aspirations. They *committed* to prioritizing the development and implementation of comprehensive conflict-sensitive and crisis-resilient education policy frameworks that promote quality education for all children and youth regardless of their background or circumstances. They *welcomed* the African Union theme of the year 2024, "Educate an African, fit for the 21st Century: Building resilient education systems for increased access to inclusive, lifelong, quality and relevant learning in Africa", and in this regard, *underscored* the need to promote safe schools and education in conflict situations in Africa.

15. The African Union Peace and Security Council and the members of the United Nations Security Council *underscored* the importance of psychosocial support, including post-trauma support, to children and educators affected by conflict, including integrating health services into educational programmes and implementing targeted measures to ensure the safety of children, such as safe school routes and safe learning environments.

16. They *reiterated* their strong condemnation of attacks as well as threats of attacks against schools, children, teachers and other persons entitled to protection who are connected to schools, in contravention of applicable international law. They *encouraged* Member States to invest in education, recognizing its importance in preventing the recruitment and use of children, and in the successful reintegration of children formerly associated with armed forces and armed groups. They *emphasized* the need for mainstreaming child protection into disarmament, demobilization and

reintegration processes to establish an environment that prioritizes children's needs and ensures equal access to such programmes.

17. The African Union Peace and Security Council and the members of the United Nations Security Council *recognized* that Africa is one of the regions that contribute the least to climate change yet is extremely vulnerable to its adverse effects.

18. They *further recognized* the adverse effects of **climate change**, ecological changes and natural disasters, including through floods, drought, desertification, land degradation, as well as their exacerbating effects on food security, and on other humanitarian, social and economic challenges, which impact the stability of the African continent. They *stressed* the need for long-term strategies, based on comprehensive risk assessments by Governments and the United Nations, to support stabilization and build resilience, and *encouraged* relevant United Nations and African Union bodies, to continue to integrate this information, as appropriate, in their activities. They *took note* of efforts to develop region-specific approaches and initiatives towards comprehensive risk assessments, climate adaptation, mitigation and resilience. They *encouraged* continued advocacy for efforts to scale up international action and support, through, inter alia, humanitarian and development action, resource mobilization and capacity-building, including on clean, sustainable, affordable, reliable, just and inclusive energy transitions, and energy efficiency in line with existing commitments in order to enhance the adaptation and mitigation capacity of countries from the region and to reduce their vulnerability to climate change. In this regard, they *recognized* the request by African States for the transfer and deployment of technology on mutually agreed terms to address these pressing needs. They also *acknowledged* the United Nations Framework Convention on Climate Change and the Paris Agreement as the primary international, intergovernmental forums for negotiating the global response to climate change.

19. The African Union Peace and Security Council and the members of the United Nations Security Council *commended* the endorsement of the revised Policy on Post-Conflict Reconstruction and Development by the African Union Assembly in February 2024.

20. The Peace and Security Council and the members of the Security Council *recalled* the adoption of **Security Council resolution 2719 (2023)** on the financing of African Union-led peace support operations authorized by the Security Council on a case-by-case basis and *took note* of the update by the Secretary-General on the implementation of this framework resolution. They *encouraged* the Secretary-General and the Chairperson of the African Union Commission to advance the implementation of this framework resolution.

21. They *lauded* the critical role of the A3 penholdership in drafting this resolution and *emphasized* the importance of the consultative approach between the African Union Commission and the United Nations Secretariat in identifying the steps necessary to ensure that both systems are responsive to Security Council resolution [2719 \(2023\)](#), including through the establishment of the United Nations-African Union joint task team on the operationalization of Security Council resolution [2719 \(2023\)](#). They also *recognized* the development of a joint road map, which outlines the way forward, including the detailed modalities and steps required to activate and operationalize resolution [2719 \(2023\)](#) effectively and procedures to mobilize funding not provided by United Nations assessed contributions.

22. The African Union Peace and Security Council and the members of the United Nations Security Council *recommitted* to continue operationalizing and improving their joint **working methods**, particularly through structured monthly coordination meetings between the Chair of the Peace and Security Council and the President of the Security Council. They also *agreed* to continue to explore the possibility of

undertaking joint field and assessment missions, with modalities of such missions being determined on a case-by-case basis. They *expressed* support in promoting the interactive nature of the annual joint informal seminar, including through the format of a retreat to deepen the dialogue, cooperation and trust among both Councils. They *welcomed* the proposal to explore an informal mechanism to review the implementation of the previous joint communiqués of the annual consultations between the Peace and Security Council and the Security Council and agreed to continue discussing its implementation.

23. On the occasion of the eighteenth annual joint consultative meeting, the African Union Peace and Security Council and the members of the United Nations Security Council *held* discussions on the situations in the Sudan; the situation in the Sahel and Lake Chad Basin, including countering the threat of terrorism; the situation in Somalia and the post-African Union Transition Mission in Somalia security arrangements; the situation in the Great Lakes region: the eastern Democratic Republic of the Congo; and on the situation in the Central African Republic. The Peace and Security Council and the members of the Security Council *reaffirmed* their unwavering commitment to the sovereignty, territorial integrity, political independence and unity of Member States.

#### **On the situation in the Sudan**

The African Union Peace and Security Council and the members of the United Nations Security Council:

24. *Expressed deep concern* over the ongoing armed conflict between the warring parties, namely the Sudanese Armed Forces and the Rapid Support Forces, in the Sudan marked by widespread reports of indiscriminate attacks on the civilian population, including through the use of force in populated areas, widespread and systemic sexual and gender-based violence and six grave violations against children. *Expressed strong concern* over the spreading violence, including reports of ethnically motivated violence, particularly the violence perpetrated by the Rapid Support Forces in and around El Fasher in North Darfur and in El Geneina in West Darfur.

25. *Condemned* the proliferation of weapons, looting of humanitarian supplies, attacks against humanitarian personnel, the destruction of civilian infrastructure, including hospitals and schools, and in this regard *expressed deep concern* over the continued violations of international humanitarian law and international human rights law in Sudan and the heavy toll on civilians, and *called* for accountability for these violations. *Reminded* all parties to the conflict in Darfur to adhere to their obligations under international humanitarian law and *reiterated* that those who commit violations of international humanitarian law and other atrocities may be subject to targeted United Nations Security Council sanctions measures in accordance with paragraph 3 (c) of Security Council resolution [1591 \(2005\)](#).

26. *Emphasized* that there is no military solution to the conflict in the Sudan and *called* on all parties to the conflict to immediately cease hostilities and establish a permanent ceasefire and to return to negotiations followed by an inclusive national dialogue and political transition, in order to end the suffering of the Sudanese people. *Demanded* that the Rapid Support Forces lift the siege of El Fasher. Further *called* on all warring parties to fully comply with their obligations under international law, including international humanitarian law and international human rights law, particularly concerning the protection of civilians and the safety of humanitarian personnel, medical personnel, United Nations and associated personnel, including national and locally recruited personnel, and their means of transport. *Underscored* their commitment to the protection of civilians and noting the United Nations and African Union's work to that end. *Welcomed* in that respect the African Union Peace

and Security Council's recommendation to support the African Union High-level Panel on Sudan and the Peace and Security Council Presidential Ad Hoc Committee to enhance engagement with relevant stakeholders on the implementation of the African Union road map including protection of civilians as one of its key pillars.

27. *Expressed extreme grave concern* over the dire and deteriorating humanitarian situation across the Sudan, including reports of food insecurity at the most acute levels and the risk of it spreading across further parts of the country. Further *expressed concern* over the occupation of homes and forced displacement of owners. *Commended* neighbouring countries for hosting refugees fleeing the conflict. *Welcomed* the disbursement of around 90 per cent of the funds pledged during the International Humanitarian Conference for Sudan and the Neighbouring Countries convened in Paris in April 2024 and *appealed* to the international community to expedite the remaining funds and urgently step up contributions to enable the scaling up of humanitarian assistance needed to prevent further deterioration of the humanitarian situation in the Sudan and in the region. *Commended* all initiatives seeking to pledge funds and advance actions on humanitarian aid and civilian protection, including the coordinated efforts in Paris, Geneva, Jeddah and other conferences, and bilateral assistance, that have significantly increased funding for the humanitarian response plan. To this end, *urged* the United Nations agencies, international partners and Member States in a position to do so, to scale up humanitarian assistance to the Sudan, in accordance with the national humanitarian response plan.

28. *Called* for the full implementation of the Jeddah Declaration of Commitment to Protect the Civilians of Sudan, and *called on the* parties to take further steps to allow and facilitate, in a manner consistent with relevant provisions of international law and with United Nations guiding principles of humanitarian assistance, including humanity, impartiality, neutrality and independence, safe and unhindered humanitarian access into and throughout the Sudan. In this regard, *welcomed* the reopening of the Adré border crossing from Chad into North Darfur and the commitments to allow humanitarian aid through Dabbah and *stressed* the need to sustain these measures, to allow the safe and unhindered delivery of much-needed humanitarian assistance. Also *called on* all parties to communicate and coordinate with humanitarian and local partners to ensure that humanitarian assistance safely reaches those in need and underlined the obligation of all parties to the conflict to respect and protect humanitarian personnel.

29. *Reaffirmed* the necessity for inclusivity and participation of all Sudanese stakeholders in the political process, including the full, equal, meaningful and safe participation of women and youth, as well as civil society, ensuring a genuine and comprehensive Sudanese-led and Sudanese-owned political process that reflects the true aspirations of the Sudanese people.

30. *Took note* of all regional and international initiatives to promote peace, including the African Union road map for the resolution of the conflict in the Sudan as part of the broader goal of silencing the guns in the Sudan, *stressed* the importance of further enhancing collaboration and coordination of all mediation and peace efforts to ensure coherence. *Affirmed* the central role of the African Union through the High-level Panel on Sudan and the Intergovernmental Authority on Development (IGAD) through the Special Envoy for Sudan, in coordination with the neighbouring countries and international efforts to find a lasting solution under the African Union road map for the resolution of conflict in the Republic of the Sudan. In the same vein strongly *urged* all actors to ensure that their peace efforts are complementary and coordinated with the African Union and its road map.

31. *Welcomed* the engagements of the African Union High-level Panel and IGAD, the neighbouring countries, including through the convening of the inaugural and second preparatory meeting of the inter-Sudanese political dialogue, in preparation for an all-inclusive political dialogue. *Welcomed* the work of the Secretary-General's Personal Envoy for the Sudan and encouraged the Personal Envoy to use his good offices with the parties and the neighbouring States, complementing regional peace efforts. In addition, *commended* the convening of the proximity talks in Geneva, Switzerland, and mediators planning the retreat in Djibouti and the Sudan political groups conference held in Cairo and emphasized the need for enhanced coordination of all peace efforts.
32. *Called* on all Member States to refrain from external interference which seeks to foment conflict and instability and instead to support efforts for a durable peace. *Strongly condemned* such interference by State and non-State actors in the Sudan, and *reminded* all parties to the conflict and Member States who facilitate the transfers of arms and military material to Darfur of their obligations to comply with the arms embargo measures as stipulated in paragraphs 7 and 8 of United Nations Security Council resolution [1556 \(2004\)](#) and relevant decisions of the African Union Peace and Security Council, as applicable, and reiterates that those who violate the arms embargo may be designated for targeted measures in accordance with paragraph 3 (c) of Security Council resolution [1591 \(2005\)](#).
33. *Welcomed* the establishment of the African Union Peace and Security Council Presidential Ad Hoc Committee on the Sudan, and *called upon* all stakeholders to cooperate with and provide their support to the Committee in executing its mandate and looked forward to the inaugural meeting of the Presidential Ad Hoc Committee.
34. *Also welcomed* the African Union Peace and Security Council solidarity field mission to Port Sudan conducted on 3 October 2024 and *took note* of its adopted recommendations.
35. *Reiterated* their strong commitment to the unity, sovereignty, independence and territorial integrity of the Sudan.

**On the situation in the Sahel region and the Lake Chad basin region, including countering the threat of terrorism**

The African Union Peace and Security Council and the members of the United Nations Security Council:

36. *Acknowledged* the challenging security situation in the Sahel and the Lake Chad basin region, marked by armed conflicts, the spread of terrorism and violent extremism conducive to terrorism, transnational organized crime and the intensification of intercommunal violence.
37. *Strongly condemned* all terrorist attacks, particularly those targeting civilians and civilian infrastructure, such as schools, hospitals, representatives from local, regional and State institutions, as well as humanitarian, educational and medical personnel.
38. *Underscored* the importance of all actors respecting international humanitarian law and international human rights law and *expressed* the need for accountability for any violations and *underlined* the importance of sustained efforts to comprehensively address the underlying conditions conducive to the spread of terrorism, and the factors enabling it to thrive, by ensuring national recovery and reconstruction, enhancing good governance and human rights, preventing illicit trade in and proliferation of small arms and light weapons and facilitating sustainable socioeconomic development in Africa, while remaining in full compliance with their obligations under international law.



39. *Emphasized* the importance of peacebuilding and post-conflict reconstruction and development to the countries emerging from conflict situations, especially in the Sahel region and the Lake Chad basin, and welcomed the efforts of the African Union Centre for Post-Conflict Reconstruction and Development to develop programmes to support building strong and resilient State institutions; and *encouraged* partners and stakeholders to invest and provide the necessary support for implementing such programmes.

40. *Also emphasized* the need to pursue a multidimensional approach to address the structural root causes and drivers of insecurity in the Sahel and the Lake Chad basin region, including through the promotion of good governance, constitutionalism, sustainable development, human rights, adherence to the rule of law and democracy as well as building just, inclusive and resilient societies. *Underscored* the importance of the nexus between peace, security and socioeconomic development, and the prevention of the illicit flow of small arms and light weapons into the region. Further *underlined* the importance of enhancing international cooperation to prevent, trace, recover and return proceeds of illicit financial flows. Also *underscored* the need to enhance cooperation in providing requisite capacity for countries in the region to enable them to curb the illicit flow of small arms and light weapons.

41. *Underscored* the importance of achieving international peace and security and the need for enhanced coordination, collaboration, transparency and complementarity of collective efforts by countries in the region, including through the promotion of dialogue, information and intelligence-sharing and by conducting joint operations, in order to reinforce the overall response to the threat of terrorism, and in this regard, *welcomed* the High-level African Counter-Terrorism Meeting, held under the theme “Strengthening regional cooperation and institutional building to address the evolving threats of terrorism in Africa”, held on 22 and 23 April 2024, in Abuja, Nigeria and *took note* of the declaration. *Called* for international cooperation to mitigate the impact of external tensions and security risks in order to strengthen counter-terrorism efforts in the region.

42. *Expressed serious concern* over the unconstitutional changes of government and attempted coups d'état. In this regard, *underscored* the importance of the implementation of nationally owned transition processes, including the holding of elections and restoration of constitutional order in the concerned countries.

43. *Expressed deep concern* about the worsening humanitarian situation across the Sahel and the Lake Chad basin region, driven by armed conflicts, climate change and various socioeconomic challenges, resulting inter alia in forced displacement, extreme poverty, food insecurity, water scarcity, poor water quality, floods, droughts, desertification and land degradation. *Recalled* the need for the full, safe, rapid and unhindered access for the delivery of humanitarian aid to all persons in need, and *recalled* the United Nations guiding principles of humanitarian emergency assistance and humanitarian principles of humanity, neutrality, impartiality and independence. *Further condemned* all forms of violence and threats against humanitarian personnel and medical personnel, and *encouraged* efforts by States in the region to ensure that perpetrators of such acts are brought to justice, as provided for by national laws and consistent with their obligations under international law.

44. *Acknowledged* the termination of the United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA) on 31 December 2023 and *reiterated* their deep appreciation to United Nations personnel as well as troop- and police-contributing countries for their dedication in implementing the Mission's

mandate under very challenging circumstances. *Also noted* the cancellation of the Agreement on Peace and Reconciliation in Mali.<sup>1</sup>

45. *Paid tribute* to the Lake Chad Basin Commission and troop- and police-contributing countries of the Multinational Joint Task Force for their commitment in the fight against the Boko Haram terrorist group to restabilize the region and restore sustainable peace and security in the Lake Chad basin. *Welcomed* the progress made in the implementation of the Regional Stabilization, Recovery and Resilience Strategy for the Areas Affected by Boko Haram in the Lake Chad Basin Region. *Appealed* to all stakeholders, including the partners, for them to continue to provide enhanced support to the Multinational Joint Task Force and the Lake Chad Basin Commission and in this regard, *welcomed* the signing of the memorandum of understanding between the United Nations Development Programme and the Lake Chad Basin Commission governing the modalities for sustained financial support for enhanced coordination of the implementation of the Regional Stabilization, Recovery and Resilience Strategy for the Areas Affected by Boko Maram in the Lake Chad Basin Region.

46. *Encouraged* continued close and effective cooperation between the African Union, the United Nations (including the United Nations Office for West Africa and the Sahel, the Peacebuilding Commission and United Nations country offices) and subregional organizations and mechanisms in support of sustainable peace, security and development in West Africa and the Sahel.

#### **On the situation in Somalia and the post-African Union Transition Mission in Somalia security arrangements**

The African Union Peace and Security Council and the members of the United Nations Security Council:

47. ***Commended the Federal Government of Somalia for the progress achieved in the stabilization and reconciliation processes in the country.*** *Underscored* the importance of consolidating the peace and security gains made in Somalia **and reiterated their commitment to supporting national and regional efforts to degrade Al-Shabaab and to reduce the threat posed by the terrorist group.** *Expressed grave concern* over the loss of life, destruction of property and provocations and incitement to violence by the Al-Shabaab terrorist group against the African Union Transition Mission in Somalia and Somali security forces. *Paid tribute* to all African Union Transition Mission in Somalia troop- and police-contributing countries for their continued commitment and sacrifices during peace enforcement and creating peace, security and stability in the country.

48. ***Reaffirmed the strong commitment and support for preserving the unity, territorial integrity, independence and sovereignty of Somalia.***

49. *Recognized* that military action alone will not be sufficient to resolve the threats to peace and security in Somalia. ***Strongly encouraged the Federal Government of Somalia to consider multidimensional approaches to addressing the structural root causes and drivers of conflict and instability in the country*** and *underlined* that the protection of civilians is critical to building sustainable peace.

50. ***Reiterated the need to continue providing support for the stabilization and security of Somalia, enabling State-building priorities and ensuring coherent and orderly transfer of security responsibilities to the Somali authorities and increasingly capable security force, and in this regard, urged partners and***

<sup>1</sup> In this regard, the African Union Peace and Security Council made reference to the Assembly of the African Union's decision Assembly/AU/Dec.868 (XXXVII) of February 2024.

**stakeholders to invest and provide the necessary support to facilitate the implementation of post-conflict reconstruction and development programmes.**

51. *Underlined* the need to enhance the predictability, sustainability and flexibility of financing for African-Union-led peace support operations, authorized by the Security Council, and under the Security Council's authority, consistent with Chapter VIII of the Charter and encouraged the Secretary-General, African Union and Member States to continue efforts to explore in earnest funding arrangements for the African Union Transition Mission in Somalia until its planned exit by 31 December 2024.

52. *Noted* Security Council resolution [2748 \(2024\)](#) and Peace and Security Council communiqué PSC/PR/COMM.1225(2024), *underlined* the importance for the African Union Commission and the United Nations Secretariat to undertake the necessary consultations, stressed the importance of its request for the United Nations Secretary-General, jointly with the Chairperson of the African Union Commission and in consultation with the Federal Government of Somalia, and international stakeholders, to report on the overall mission design for the proposed successor mission to the African Union Transition Mission in Somalia (the African Union Support and Stabilization Mission in Somalia) to be authorized prior to its deployment following the termination of the African Union Transition Mission in Somalia on 31 December 2024. *Recalled* the request for a range of options for financing it, including but not limited to support by international partners, by the framework established by Security Council resolution [2719 \(2023\)](#), other suitable alternatives, or some combination of these options, by 15 November 2024. *Noted* the call for diversification of support by international partners, including traditional and new donors, in order to guarantee financial stability for the mission and to ensure the effective implementation of its mandate.

53. *Welcomed* Somalia's election as a member of the United Nations Security Council for the 2025–2026 term and *pledged* their support for its efforts to address and overcome peace and security challenges.

**On the situation in the Great Lakes region: the eastern Democratic Republic of the Congo**

The African Union Peace and Security Council and the members of the United Nations Security Council:

54. *Expressed deep concern* over the prevailing insecurity and the deteriorating humanitarian situation in eastern Democratic Republic of the Congo due to persistent violence and human rights abuses and violations of international humanitarian law, including by the resurgent 23 March Movement (M23), the Coopérative pour le développement du Congo (CODECO), the Allied Democratic Forces (ADF), the Forces démocratiques de libération du Rwanda (FDLR), the Résistance pour un État de droit au Burundi (RED-Tabara), Mai-Mai groups and all other domestic and foreign non-State armed groups. *Urged* that those implicated in human rights abuses and violations are held accountable.

55. *Strongly condemned* foreign military support provided to M23 and any other armed group operating in eastern Democratic Republic of the Congo and *demanding* the immediate cessation of such support and the immediate withdrawal of any such external party from the entire Congolese territory. *Further condemned* support provided by military forces to specific armed groups, in particular the FDLR, and *demanding* the immediate cessation of such support. *Urged* that all armed groups, particularly the M23, ADF and FDLR, operating in eastern Democratic Republic of the Congo immediately cease all forms of violence, permanently disband and lay down their arms.

56. Also *strongly condemned* any illegal activities in the Democratic Republic of the Congo supported by State and non-State entities with the intent to undermine democratically established institutions through unconstitutional changes of government, as prohibited by various African Union instruments, in particular the African Union Constitutive Act, Malabo Declaration of 2022 and Accra Declarations of 2022 and 2024.

57. *Called* for all Congolese armed groups to participate in the Demobilization, Disarmament, Community Recovery and Stabilization Programme and to engage unconditionally in the intra-Congolese dialogue and called on the United Nations and international partners to continue providing the necessary support for the efficient implementation of the Programme.

58. *Condemned* in the strongest terms any and all attacks against the United Nations Organization Stabilization Mission in the Democratic Republic of the Congo (MONUSCO) peacekeepers, personnel, installations, material, units or vehicles, which may constitute war crimes, as well as the use and placement of heavy weapons in the vicinity of United Nations peacekeepers' bases, emphasizing that those responsible for such attacks must be held accountable. *Called* for all parties to allow MONUSCO freedom of movement to carry out its operations.

59. *Welcomed* the efforts by the Democratic Republic of the Congo, neighbouring countries and the wider region towards the stability of the eastern Democratic Republic of the Congo and the Great Lakes region, building on the commitments under the 2013 Peace, Security and Cooperation Framework for the Democratic Republic of the Congo and the Region, as well as the Luanda and Nairobi processes, and *called on* all parties to fully implement all the commitments made in this context. *Underscored* that the challenges facing the Great Lakes region cannot be resolved by military means alone, and stressed the need for continued political processes to address the root causes of conflict in the region, while respecting the territorial integrity and sovereignty of the Democratic Republic of the Congo.

60. *Further welcomed* the ceasefire agreement signed by the Democratic Republic of the Congo and Rwanda on 30 July 2024 mediated by Angola, as well as the decision to operationalize the FDLR neutralization plan and to develop a disengagement plan for their forces and *urged* all parties to the conflict to respect the agreement. *Further welcomed* the outcome of the inaugural quadripartite summit of the East African Community (EAC), the Economic Community of Central African States (ECCAS), the International Conference on the Great Lakes Region (ICGLR) and the Southern African Development Community (SADC), held under the auspices of the African Union in Luanda, Angola, on 27 June 2023. In this regard, *took note* of the adoption of the "Joint Framework on Coordination and Harmonization of Peace Initiatives in Eastern DRC by the EAC, ECCAS, ICGLR, SADC and the United Nations, under the auspices of the AU" aimed at promoting coherence of peace initiatives and delineating responsibilities and establishing agreed timelines. *Encouraged* further political engagement of the Special Representative of the Secretary-General and Head of MONUSCO and the Special Envoy of the Secretary-General for the Great Lakes Region in support of these efforts.

61. *Recognized* the linkage between the illegal exploitation of natural resources, illicit trade in such resources and the proliferation and trafficking of arms as one of the major factors fuelling and exacerbating conflict in eastern Democratic Republic of the Congo, *condemned* the illegal exploitation of natural resources in eastern Democratic Republic of the Congo and *called on* all concerned entities to stop this practice and strengthen existing control mechanisms.

62. *Took note* of the letter from the Government of the Democratic Republic of the Congo dated 28 June 2024 addressed to the United Nations Security Council

Presidency, transmitting the joint report on the first phase of the withdrawal of MONUSCO and *acknowledged* the completion of the MONUSCO withdrawal of all uniformed personnel and most civilian personnel from South Kivu, and *stressed* the importance of planning the next steps of the gradual, responsible and sustainable withdrawal of the mission, building on lessons learned from the first phase, including through accelerated security sector reform under strong national ownership.

63. *Welcomed* the authorization of specified logistical and operational support from MONUSCO to the Southern African Development Community Mission in the Democratic Republic of the Congo, as stipulated in Security Council resolution [2746 \(2024\)](#), noted that the full operationalization of the Mission and its support in creating a secure environment and protecting civilians is aimed at contributing to the stability of eastern Democratic Republic of the Congo and to creating an environment conducive to the successful implementation of ongoing regional peace efforts.

64. *Strongly condemned* all attacks against civilians and *emphasized* the need to ensure their protection. *Further emphasized* the importance of sustained international humanitarian assistance to civilians, including internally displaced persons, refugees, persons affected by food insecurity and any other population in need. *Urged* all parties to allow and facilitate, in a manner consistent with relevant provisions of international humanitarian law, full, safe, rapid and unhindered humanitarian access to all civilians in need, especially women and children, and *recalled* the United Nations guiding principles of humanitarian emergency assistance and the humanitarian principles of humanity, neutrality, impartiality and independence. Further *urged* Members States in a position to do so, the United Nations agencies and other international partners to support stabilization, reconstruction and recovery efforts in conflict-affected regions.

#### **On the situation in the Central African Republic:**

The African Union Peace and Security Council and the members of the United Nations Security Council:

65. *Underlined* the progress made in restoring State authority across the Central African Republic, with the support of the United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic, and *welcomed* the progress made in the implementation of the Political Agreement for Peace and Reconciliation in the Central African Republic. *Reaffirmed* that the implementation of the Political Agreement and the Luanda road map remain the only viable mechanisms for achieving lasting peace and stability in the Central African Republic and *noted* the crucial need to support national efforts to extend State authority and the reform of the security sector, which are essential for ensuring security and justice for all, through the establishment of independent, accountable and functioning justice and security institutions, which take into account women's full, equal, meaningful and safe participation, as well as capacity-building of security institutions in the Central African Republic to assume full responsibility for its security.

66. *Encouraged* the Government of the Central African Republic and all political stakeholders to invest more in confidence-building measures, particularly by keeping the channels of communication open and creating a conducive environment for the successful organization of free and fair local government elections, currently scheduled for 2025, to be carried out in an inclusive, transparent, credible and peaceful manner. In this context, *called upon* the international community to support the Government of the Central African Republic to mobilize the required resources.

67. *Recognized* the persistent security challenges in the Central African Republic and *underlined* that ongoing violence by armed groups continues to pose a threat to the security situation and political stability in the country, *condemned* in this regard all attacks on civilians, peacekeepers, United Nations personnel, national security and

defence forces, and humanitarian actors. *Urged* all armed groups to cease immediately all forms of violence and all the signatories to the Political Agreement for Peace and Reconciliation in the Central African Republic to respect their commitments in full. *Emphasized* that active and close collaboration between the Central African Republic and neighbouring countries is essential to secure its borders and other entry points to prevent the cross-border flows of armed combatants, arms and conflict minerals and encouraged international partners to support collaboration between the Central African Republic and neighbouring countries for improving border surveillance.

68. Strongly *urged* the Coalition des patriotes pour le changement and all remaining armed groups to end all hostilities throughout the territory of the Central African Republic, commit to the peace and reconciliation process and comply fully with the disarmament, demobilization and reintegration process.

69. *Stressed* the urgent and imperative need to end impunity in the Central African Republic, *noted* the ongoing work of the Special Criminal Court, *welcomed* the first final judgment of the appeals chamber of the Special Criminal Court for crimes against humanity and war crimes, and *called* on the Central African Republic Government to swiftly investigate allegations of crimes and to bring to justice those responsible for violations of international humanitarian law and of violations and abuses of human rights.

70. *Noted* with concern the humanitarian situation in the Central African Republic which is being exacerbated by the conflict in the Sudan and other crises in the region, which has resulted in an influx of refugees and, in this respect, *appealed* to the international community to support the efforts of the Government of the Central African Republic in addressing the prevailing humanitarian situation, including mobilization of resources.

71. *Encouraged* the Government of the Central African Republic to take necessary measures to combat the illegal exploitation of the country's natural resources, particularly mineral resources, and to continue strengthening accountability and transparency in the management and distribution of related Government revenue. *Noted* that the suspension of diamond export sanctions can facilitate the development of the Central African Republic and looked forward to the forthcoming Kimberley Process plenary evaluation of the report of the Kimberley Process review visit to the Central African Republic, which took place in September 2024. *Stressed* the need for enhancing development projects in the Central African Republic with the full involvement and meaningful participation of youth and women and appealed to all international partners for multifaceted financial and logistical support for the Central African Republic Government in order to facilitate the successful implementation of the 2024–2028 national development plan.

### **Final remarks**

72. The African Union Peace and Security Council and the members of the United Nations Security Council *agreed* to convene their tenth informal joint seminar and the nineteenth annual joint consultative meeting in Addis Ababa, Ethiopia, on dates to be jointly agreed by the two sides in due course, preceded by expert-level informal consultations.