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Compilation on the Philippines

Report of the Office of the United Nations High Commissioner for Human Rights

I. Background

1. The present report was prepared pursuant to Human Rights Council resolutions 5/1 and 16/21, taking into consideration the periodicity of the universal periodic review. It is a compilation of the information contained in the reports of treaty bodies and special procedures and other relevant United Nations documents, presented in a summarized manner owing to word-limit constraints.

II. Scope of international obligations and cooperation with international human rights mechanisms and bodies^{1,2}

2. The United Nations country team stated that, in accordance with a recommendation that had enjoyed the support of the Philippines, the State had acceded to the Optional Protocol to the Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment.³ In 2015, the Subcommittee on Prevention of Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment highlighted the importance of enacting a law to establish an effective national preventive mechanism.⁴

3. The Office of the United Nations High Commissioner for Refugees (UNHCR) recommended accession to the 1961 Convention on the Reduction of Statelessness.⁵

4. In 2016, the Committee on Economic, Social and Cultural Rights recommended ratifying the International Labour Organization (ILO) Indigenous and Tribal Peoples Convention, 1989 (No. 169). In 2016, that same Committee, together with the Committee against Torture and the Committee on the Elimination of Discrimination against Women, encouraged the ratification of the International Convention for the Protection of All Persons from Enforced Disappearance.⁶

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5. In 2014, the Committee on the Protection of the Rights of All Migrant Workers and Members of Their Families invited the Philippines to accede to the ILO Minimum Wage Fixing Convention, 1970 (No. 131), the ILO Safety and Health in Construction Convention, 1988 (No. 167), and the ILO Private Employment Agencies Convention, 1997 (No. 181).⁷

6. In 2013, the Committee on the Rights of the Child recommended that the Philippines ratify the Optional Protocol to the Convention on the Rights of the Child on a communications procedure.⁸

7. In 2016, the Special Rapporteur on extrajudicial, summary or arbitrary executions called on the Philippines to lift a series of preconditions it had imposed on her planned visit to investigate the alleged extrajudicial killings of suspected drug dealers since President Rodrigo Duterte had taken office.⁹

8. In 2015, the Philippines made a financial contribution to the Office of the United Nations High Commissioner for Human Rights (OHCHR).¹⁰

III. National human rights framework¹¹

9. The Committee on the Elimination of Discrimination against Women expressed concern that, in the case of an irreconcilable conflict between treaty norms and national laws, the jurisprudence of the Supreme Court recognized the supremacy of national law. The Committee recommended that the Philippines clarify the status of the Convention on the Elimination of All Forms of Discrimination against Women in its domestic legal order and ensure the precedence of its provisions over national laws in cases of conflict.¹²

10. The Committee on Economic, Social and Cultural Rights urged the Philippines to expedite the adoption of the Commission on Human Rights Charter (Senate bill No. 2818).¹³ The Committee against Torture recommended providing the Commission with full functional, structural and financial support.¹⁴ In 2012, the Human Rights Committee recommended ensuring that the Commission enjoyed full fiscal autonomy.¹⁵

11. The Committee on Economic, Social and Cultural Rights recommended enhancing transparency, accountability and participation in the conduct of public affairs through the full implementation of the Good Governance and Anti-Corruption Plan for 2012-2016 and beyond.¹⁶

12. Referring to the relevant supported recommendations,¹⁷ the United Nations Children's Fund (UNICEF) stated that police officers assigned to the Women and Children Protection Centre within the police had received human rights training. Multidisciplinary training was also given to front-line service providers, including police officers, on the Case Management Protocol for Child Victims of Abuse, Exploitation and Neglect. UNICEF stated that all police officers should receive training on the handling of children as victims, witnesses and offenders.¹⁸

IV. Implementation of international human rights obligations, taking into account applicable international humanitarian law

A. Cross-cutting issues

1. Equality and non-discrimination¹⁹

13. The Committee on Economic, Social and Cultural Rights expressed concern at the delay in adopting a comprehensive anti-discrimination law, as proposed in Senate bill No. 2475. It was also concerned at the discriminatory provisions in the existing laws, including section 29 (a) of the Immigration Act and sections 269 and 272 (b) of the Labour Code, as well as at the discriminatory application of laws, such as article 200 of the Revised Penal Code, against lesbian, gay, bisexual, transgender and intersex persons.²⁰

14. The Human Rights Committee expressed concern at the prevalence of stereotypes and prejudices against lesbian, gay, bisexual and transgender persons in the military, the police and society at large, and recommended adopting a comprehensive anti-discrimination law that prohibited discrimination on the basis of sexual orientation and gender identity.²¹

15. The Committee on the Elimination of Discrimination against Women noted with concern that discriminatory gender stereotypes, the lack of an adequate support system and stigma posed barriers to access to justice and effective remedies for women.²² It recommended strengthening efforts to ensure the full and timely implementation of the Women's Priority Legislative Agenda,²³ and fully enforcing the Magna Carta of Women.²⁴

16. UNICEF expressed concern about gender-based discrimination against men and boy victims of rape because of the lower penalties handed down to their rapists when compared to similar crimes involving victims who were women and girls.²⁵

2. Development, the environment, and business and human rights²⁶

17. The Special Rapporteur on the right to food stated that the impressive growth in the Philippines had not benefited all. Poverty remained high and was becoming entrenched as the income gap widened. The unsustainable export-oriented agro-industry, as well as large land acquisition projects for cash crops, should be avoided in order to protect smallholder farmers and to maintain self-sufficiency.²⁷

18. The Special Rapporteur also stated that the Philippines was vulnerable to climate change. As a result, food and nutritional insecurity was likely to increase over the coming decades through a combination of more extreme weather events, rising sea levels and shifting rainfall patterns. Climate-related losses continued to be very high for the agricultural sector.²⁸ The marine ecosystem was also affected by the climate crisis.²⁹

19. The United Nations country team stated that the Philippines had signed but had yet to ratify the Paris Agreement. Progress had been made on the 2011-2028 National Climate Change Action Plan, but challenges to its implementation remained.³⁰

3. Human rights and counter-terrorism

20. The Human Rights Committee recommended reviewing the Human Security Act of 2007 to ensure that it not only defined crimes of terrorism in terms of their purpose, but also defined the nature of those acts with sufficient precision to enable individuals to regulate their conduct accordingly.³¹

B. Civil and political rights

1. Right to life, liberty and security of person³²

21. The United Nations country team, referring to relevant supported recommendations, stated that the Government's anti-drug campaign had led to alleged "drug users and pushers" being killed. It added that there was an urgent need to stop all extrajudicial killings and any incitement to commit such killings. Also, the Government's methods of combating the use of illegal drugs must be brought into line with international standards.³³

22. The Human Rights Committee expressed concern at the continued perpetration of extrajudicial killings and enforced disappearances. It was particularly concerned at the proliferation of private armies and vigilante groups that were partly responsible for those crimes, as well as at the large number of illegal firearms. The Committee was concerned at the arming and use of "force multipliers" for counter-insurgency and other purposes.³⁴

23. The Committee against Torture expressed concern that obstacles continued to exist for the effective implementation of the Anti-Torture Act and that impunity for acts of torture continued to prevail.³⁵ It was also concerned at the lack of implementation of sections 18 and 19 of the Act, which provided for compensation and the formulation of a rehabilitation programme for victims of torture.³⁶

24. The Committee against Torture expressed concern at reports of the existence of secret places of detention where persons had routinely been subjected to torture, and recommended the immediate closure of all such places.³⁷

25. The same Committee was particularly concerned at the persistence of critical and chronic overcrowding in all detention facilities.³⁸ Moreover, the incidence of infectious diseases such as tuberculosis was extremely high.³⁹ The Committee was also concerned that child offenders were kept in regular prisons and were not separated from adult detainees,⁴⁰ about sexual violence against detainees and about the treatment of detainees belonging to minorities.⁴¹

26. Referring to the relevant supported recommendation,⁴² the United Nations country team stated that the extreme overcrowding of prisons had worsened, the training of prison guards was substandard and that the provision of food, water, sanitation and treatment for health conditions, including communicable diseases such as HIV and tuberculosis, was grossly inadequate.⁴³

2. Administration of justice, including impunity, and the rule of law⁴⁴

27. The Committee against Torture expressed concern at the huge backlog of cases in the judiciary and at the preponderant role of the Department of the Interior and its impact on the independence of the judiciary. The Committee recommended strengthening the independence of the judiciary and the capacity of the judicial system.⁴⁵

28. The Committee on the Rights of the Child urged the Philippines to strengthen the presence and capacity of family courts in all provincial areas.⁴⁶

29. The Committee against Torture expressed alarm at reports that the overwhelming majority of reported cases of torture took place in police stations, in order to extract confessions or information to be used in criminal proceedings.⁴⁷ It recommended reviewing all cases where convictions had been based solely on confessions, ensuring that persons convicted on the basis of evidence gained through coercion or as a result of torture and ill-treatment were afforded a new trial and adequate redress, and also ensuring that law enforcement officials, army personnel, judges, prosecutors and lawyers received training on detecting and investigating cases in which confessions were obtained under torture.⁴⁸

30. The same Committee expressed concern that victims and witnesses of torture had been reluctant to report cases for fear of harassment, reprisals and lack of protection.⁴⁹ It recommended strengthening the witness protection programme.⁵⁰

31. The Committee expressed concern that arrests had been made by the police, military personnel and ordinary citizens without warrants and that those arrested included children.⁵¹

32. The Committee was concerned at the excessive length of pretrial detention. It recommended urgently releasing persons whose pretrial detention exceeded the maximum penalty for their alleged offences, reviewing the legality of the pretrial detention of all detainees, amending legislation to shorten the duration of pretrial detention and expediting the cases of persons held under the Comprehensive Dangerous Drugs Act.⁵²

33. The Committee expressed concern that detained persons did not enjoy fundamental legal safeguards from the very outset of their deprivation of liberty. It recommended guaranteeing all detained persons prompt access to a lawyer immediately upon being deprived of their liberty and, if necessary, to legal aid, including during the initial interrogation, as well as immediate access to an independent medical examination, free of charge and not in the presence of police officers, and that they should be brought before a judge within the time frame prescribed by law.⁵³

34. Referring to relevant supported recommendations, UNICEF stated that the passage of the Juvenile Justice and Welfare Act of 2006 (Republic Act No. 10630) had strengthened the Juvenile Justice and Welfare Act.⁵⁴

35. The Committee on the Rights of the Child expressed concern at initiatives to lower the age of criminal responsibility of children.⁵⁵ The Committee against Torture was concerned at the tabling of bill No. 922 in Congress lowering the age of criminal responsibility from 15 to 9 years and recommended immediate withdrawal of the bill.⁵⁶

36. In 2016, the United Nations High Commissioner for Human Rights urged the Philippine judicial authorities to launch investigative processes following an admission by the President of the Philippines that, as Mayor of Davao, he had killed people and encouraged others to do the same.⁵⁷

37. The Committee on the Rights of the Child was specifically concerned that impunity remained pervasive in the context of child pornography and trafficking-related investigations and prosecutions mainly due to the complicity of law enforcement, judicial and immigration officials in human trafficking and corruption.⁵⁸

38. The United Nations country team referred to a relevant supported recommendation and stated that the Philippines had made good efforts to increase gender sensitivity in the courts. However, women with disabilities and from marginalized groups experienced discrimination in the formal and informal justice systems.⁵⁹

3. Fundamental freedoms and the right to participate in public and political life⁶⁰

39. The Human Rights Committee expressed regret that the Cybercrime Prevention Act of 2012 had criminalized libel over the Internet. It urged the State party to consider the decriminalization of defamation.⁶¹

40. The Committee on Economic, Social and Cultural Rights expressed concern at the continuing cases of harassment, disappearance, threats and killings of human rights defenders.⁶² The United Nations country team referred to a relevant supported recommendation⁶³ and stated that, following the May 2016 elections, harassment and attacks against media personnel and citizen commentators had spiked and a top official had publically stated that corrupt journalists would not be exempt from assassination.⁶⁴ The

Human Rights Committee expressed concern at reports that human rights defenders and political dissidents were often subjected to surveillance by law enforcement personnel.⁶⁵

41. The Committee on the Elimination of Discrimination against Women remained concerned about the underrepresentation of women from vulnerable groups, such as indigenous and Muslim women, in all areas of political and public life.⁶⁶

4. Prohibition of all forms of slavery⁶⁷

42. The Special Rapporteur on trafficking in persons, especially women and children, stated that, within the Philippines, trafficking in Filipino men, women and children for labour exploitation had proliferated in various sectors, including the agricultural, construction, fishing, manufacturing and services industries.⁶⁸ The high demand for female domestic workers from the Philippines and the large number of Filipinos seeking overseas employment had made trafficking for domestic servitude one of the most prevalent forms of cross-border trafficking.⁶⁹ Many Filipinos, including children, were being trafficked abroad for their organs.⁷⁰ Trafficking in women and children for sexual exploitation, mainly to other countries in Asia and to the Middle East but also within the Philippines, was widespread.⁷¹ The exploitation of children, especially girls, for sex tourism was alarmingly common and sometimes socially and culturally tolerated in many areas of the country.⁷²

43. The Committee on the Elimination of Discrimination against Women recommended the development of a legal framework to explicitly address contemporary methods of trafficking that made use of information and communications technologies such as online matchmaking.⁷³

44. UNICEF referred to a relevant supported recommendation and stated that the Philippines was implementing the Recovery and Reintegration Programme for Trafficked Persons, which ensured adequate recovery services for trafficked persons.⁷⁴

45. The Committee on the Elimination of Discrimination against Women was concerned that a large number of women were being subjected to exploitation through prostitution and that women in prostitution had been criminalized under the Revised Criminal Code.⁷⁵

46. The Committee on the Rights of the Child expressed concern that there was insufficient engagement with and regulation of the private sector to prevent and combat child sex tourism.⁷⁶ The Committee on the Elimination of Discrimination against Women was concerned at the increasing incidence of online sexual exploitation and abuse of children.⁷⁷ In that regard, the United Nations country team referred to relevant supported recommendations and stated that the Philippines had been drafting a strategic national response plan to prevent online child sexual exploitation for the period 2016-2020.⁷⁸

5. Right to privacy and family life

47. The Committee on the Rights of the Child noted with concern that protection of the privacy and safety of child victims was not systematically ensured in the media and the criminal justice process and that, despite existing prohibitions, the sexualization of children, especially in television shows, was common.⁷⁹

48. The same Committee remained concerned that the sale of children for the purpose of illegal adoption and that the tampering of the civil registry by individuals to make it appear that a child was their biological offspring (so-called “birth simulation”) were still prevalent in the Philippines.⁸⁰

C. Economic, social and cultural rights⁸¹

1. Right to work and to just and favourable conditions of work⁸²

49. The Committee on Economic, Social and Cultural Rights expressed concern that the contracting out of workers for periods of five months, a practice called “contractualization” that was legitimized by the 1989 “Herrera Law” (Act No. 6715), was rampant across all economic sectors, increasing the number of workers under short-term contracts and with lower levels of protection.⁸³

50. The United Nations country team stated that the Contract of Service under the Nurse Deployment Project of the Department of Health provided for the termination of a female nurse’s employment contract if she became pregnant, which was in conflict with the Labour Code of the Philippines.⁸⁴

51. The Committee on Economic, Social and Cultural Rights noted that the Wage Rationalization Act of 1989 had abolished the national minimum wage, and recommended reviewing the Act with a view to reinstating the national minimum wage.⁸⁵

52. The Committee on the Elimination of Discrimination against Women remained concerned at persistent occupational gender segregation, with women concentrated in social and caregiving work, as well as the wide gender wage gap and the restrictive interpretation of the principle of equal pay for work of equal value.⁸⁶ The Committee was also concerned about the overrepresentation of women in the informal sector,⁸⁷ about the fact that the sexual harassment of women in the workplace was widespread and about the prevalence of impunity in that regard.⁸⁸

2. Right to social security⁸⁹

53. UNICEF stated that the National Household Targeting System for Poverty Reduction had an updated registry containing 15 million households, including 5.1 million households assessed as poor using an enhanced proxy means test. Unless issues on data privacy were resolved pursuant to the 2012 Data Privacy Act, the use of the System to reach the poor would be limited. The Conditional Cash Transfer Programme had been expanded and a modified conditional cash transfer programme had been implemented to cater for the poor and vulnerable populations not covered by the original programme.⁹⁰

54. The Committee on Economic, Social and Cultural Rights expressed concern that public spending on social protection remained low. It also expressed concern that the Social Pension for Indigent Senior Citizens covered only 28.5 per cent of the statutory pension age population and that the amount of the benefit was insufficient to ensure an adequate standard of living for beneficiaries and their families.⁹¹

3. Right to an adequate standard of living⁹²

55. In 2015, the Special Rapporteur on the right to food stated that access to sufficient and nutritious food was limited by poverty and income levels.⁹³ A relatively higher incidence of poverty was evident in certain regions of the country where conflict and insurgencies had contributed to social instability.⁹⁴

56. The Committee on Economic, Social and Cultural Rights expressed concern at the high incidence of absolute poverty among small-scale fisherfolk and landless farmers. It was particularly concerned that the livelihood of small-scale fisherfolk had been under threat owing to declining fish stocks and the encroachment of commercial fishing vessels on fishing zones. The Committee welcomed the amendments to the Fisheries Code of 1998 under Act No. 10654 of 2015, which should bring about improvements in that regard.⁹⁵

57. The Special Rapporteur on the right to food noted severe gaps in the implementation of policies and strategies to realize the right to adequate food,⁹⁶ and recommended adopting a national right-to-food framework law based on time-bound benchmarks and effective implementation plans for each region⁹⁷ and passing the Right to Adequate Food Bill, the National Land Use and Management Act, the Agrarian Reform Extension Law and all other pending bills relating to the right to adequate food and nutrition.⁹⁸

58. The Special Rapporteur stated that there had been an increase in the land converted from agricultural to urban use, which had had a significant impact on smallholder farmers. In many cases, land conversion might result in the loss of prime agricultural land, a reduction in agricultural jobs and wasted investment in irrigation infrastructure.⁹⁹

59. The Special Rapporteur noted that the Government had declared a policy of national self-sufficiency in food staples through the Food Staples Sufficiency Programme and that while in principle the policy of encouraging rice self-sufficiency was commendable, in reality the country did not provide enough food to meet all of its caloric needs.¹⁰⁰

60. According to the Special Rapporteur, the issue of land reform remained extremely controversial, with huge tracts of land remaining in the possession of a few while farmers and farmworkers who had tilled and worked the land were unable to reap the benefits of their harvests or to ensure an adequate supply of food for their families.¹⁰¹

61. The Committee on Economic, Social and Cultural Rights was concerned that land-grabbing continued and that the Comprehensive Agrarian Reform Program Extension with Reforms had been phased out, despite having been only partly implemented, leaving many farmers landless.¹⁰²

62. The Committee was also concerned that public funding allocated to social housing remained low and that the provision of social housing remained insufficient. A large proportion of the population lived in informal settlements in poor living conditions, had limited access to basic services and infrastructure, health care and education and was under the constant threat of eviction.¹⁰³

63. The Committee was further concerned that the Urban Development and Housing Act legalized forced evictions and demolitions, and at the inadequate measures taken to provide appropriate relocation sites or adequate compensation to families who had been forcibly evicted.¹⁰⁴

4. Right to health¹⁰⁵

64. Referring to the relevant supported recommendations, UNICEF noted that the Philippines had adopted the Responsible Parenthood and Reproductive Health Act, which guaranteed universal access to maternal health, family planning and sex education.¹⁰⁶ The Committee on the Elimination of Discrimination against Women expressed concern that women's access to sexual and reproductive health services was still severely restricted; that the numbers of early pregnancies, unsafe abortions and HIV infections were increasing, particularly among adolescent girls; and that the revocation of Manila City Executive Orders Nos. 003 and 030 had been implied by the adoption of the Responsible Parenthood and Reproductive Health Act but had not been expressly declared, resulting in confusion among health professionals and a persistent lack of access to services and information about sexual and reproductive health and rights for women and girls in Manila City.¹⁰⁷ The Committee was concerned that Sorsogon City had adopted Executive Order No. 3 in February 2015, which had resulted in the withdrawal of modern contraceptives from city and community health facilities.¹⁰⁸

65. Referring to the supported recommendations on the achievement of the Millennium Development Goals,¹⁰⁹ the United Nations country team stated that, given the significant

increases in new HIV cases, the Philippines had failed to meet the target to halt and begin to reverse the spread of HIV/AIDS (Goal 6).¹¹⁰ UNICEF too referred to the relevant supported recommendations and stated that, of the health-related Goals, only the one on reducing the mortality of children under 5 years of age had been met. There had been hardly any change in the maternal mortality rate over the previous three decades.¹¹¹

66. The Committee on the Elimination of Discrimination against Women called for an amendment to articles 256 to 259 of the Criminal Code to legalize abortion in cases of rape, incest, threat to the life and/or health of the mother or serious malformation of the fetus and to decriminalize all other cases in which women underwent abortion.¹¹²

5. Right to education¹¹³

67. UNICEF referred to the relevant supported recommendations and stated that the Philippines had passed legislation making enrolment in kindergarten and two more years of attendance in senior high school mandatory, to raise the quality of education. Efforts had been made to identify and ensure that all 3- and 4-year-olds attended preschool and that all 5- to 11-year-olds attended elementary school. Access to education for the most disadvantaged learners had been enhanced through the Alternative Learning System Programme.¹¹⁴

68. UNESCO encouraged the Philippines to ensure compulsory and free education, to invest more in education, to take further measures to ensure that school-age children completed their education and to ensure adult literacy.¹¹⁵

69. The Committee on the Elimination of Discrimination against Women was concerned at the lower number of girls enrolled in pre-primary and primary education compared to boys and at gender segregation in higher education.¹¹⁶

D. Rights of specific persons or groups

1. Women¹¹⁷

70. Referring to the relevant supported recommendations, the United Nations country team stated that Muslim women, indigenous women, women with disabilities, women who were migrant workers, internally displaced women and lesbian, bisexual, transgender and intersex women faced a heightened risk of violence, exploitation and abuse, as well as discrimination in political and public life, marriage and family relations, employment, education, access to justice and health care.¹¹⁸

71. The United Nations country team referred to the relevant supported recommendations and stated that there had been limited progress in ensuring that legislation conformed to the Convention on the Elimination of All Forms of Discrimination against Women and other human rights instruments.¹¹⁹

72. The Committee on the Elimination of Discrimination against Women noted that the harmonization of national legislation with the Magna Carta of Women remained pending, including amendments to the Family Code, the Penal Code, the Anti-Rape Law, the Anti-Sexual Harassment Act and the Code of Muslim Personal Laws.¹²⁰

73. The same Committee noted with concern the delay in the adoption of a bill to repeal a provision of the Family Code recognizing the supremacy of a husband's decision over that of his wife in respect of community property, the exercise of parental authority and guardianship over a child.¹²¹

74. The same Committee expressed concern about the intensification of gender-based violence against women, including by members of the armed forces, in conflict-affected areas and in areas of large-scale development projects.¹²²

75. The same Committee was concerned at the limited scope of the Anti-Violence against Women Act, which focused mainly on domestic violence by intimate partners.¹²³

76. The same Committee recommended expediting the amendment of the Anti-Rape Law incorporating lack of consent as a primary element in the definition of rape and raising the minimum age of sexual consent, which was set too low, at 12 years, to at least 16 years.¹²⁴

77. The same Committee also recommended encouraging the media to portray positive images of women and the equal status of women and men, as well as to avoid gender stereotypes in media coverage of gender-based violence against women.¹²⁵

78. The Human Rights Committee was concerned at the lack of legislation providing for the dissolution of marriages, which might have the effect of compelling victims of sexual and gender-based violence to remain in violent relationships.¹²⁶

79. The same Committee recommended that the Philippines revise the Code of Muslim Personal Laws to prohibit polygamous marriages and repeal the provisions discriminating on the basis of religion regarding the minimum age of marriage for girls.¹²⁷

80. The Committee on the Elimination of Discrimination against Women expressed concern that the appropriation of land and the resulting displacement owing to the activities of the extractive industries, development projects and disasters continued to affect rural women disproportionately.¹²⁸ Women living in rural areas were being forcibly evicted and relocated as a result of large development projects and the activities of the extractive industries.¹²⁹

2. Children¹³⁰

81. Referring to the relevant supported recommendations, UNICEF stated that the Philippines had adopted the Children's Emergency Protection and Relief Act, which mandated the establishment of evacuation centres and child-friendly spaces, the restoration of civil registry documents to facilitate the reunification of separated children and the training of emergency responders in child protection.¹³¹

82. The Office of the Special Representative of the Secretary-General for Children and Armed Conflict expressed concern about the killing and maiming of children during military operations by the armed forces, and urged the Government to prioritize the passage of the draft law on children in situations of armed conflict.¹³² Referring to a relevant supported recommendation, UNICEF stated that a strategic plan by the armed forces identifying concrete steps to protect children affected by armed conflict and in the course of military operations had not yet been signed.¹³³

83. The Committee against Torture was concerned that the corporal punishment of children in the home remained lawful and recommended the adoption of the Anti-Corporal Punishment Bill (No. 2182).¹³⁴ Referring to relevant supported recommendations, UNICEF stated that none of the bills prohibiting corporal punishment and promoting positive discipline had been passed into law.¹³⁵

84. The Committee on Economic, Social and Cultural Rights reiterated its concerns that an estimated 1.5 million children between the ages of 5 and 14 years were engaged in child labour and that half of them were working in hazardous or dangerous conditions and were exposed to various forms of sexual and economic exploitation.¹³⁶

85. The Committee against Torture remained concerned at the situation of children who were being subjected to abduction and military recruitment by armed groups.¹³⁷

3. Persons with disabilities¹³⁸

86. The Committee on Economic, Social and Cultural Rights recommended reviewing the Magna Carta for Persons with Disabilities (Act No. 7277) and other laws on disability, expanding the provision of reasonable accommodation and providing personal assistance services. The Committee also recommended allocating sufficient funding for disability-related programmes and services.¹³⁹

87. UNICEF referred to a supported recommendation and stated that the Philippines would be launching a new social health insurance benefit package for children with disabilities that would cover rehabilitation services.¹⁴⁰

88. The Special Rapporteur on the right to food expressed concern about the fact that insufficient measures had been taken to ensure that persons with disabilities had equal access to all public facilities and services.¹⁴¹

89. The Committee on Economic, Social and Cultural Rights remained concerned about the fact that persons with disabilities experienced particular difficulties in gaining access to social housing.¹⁴²

4. Minorities and indigenous peoples¹⁴³

90. The Special Rapporteur on the right to food noted that ancestral land was being lost as a result of displacement caused by development projects and the activities of the extractive industries, as well as by environmental degradation. He also noted that such loss had undermined the capacity of indigenous peoples to survive, since they were very dependent on their land and resources.¹⁴⁴ She stressed the importance of gaining the free, prior and informed consent of indigenous peoples to any change to their lands and territories.¹⁴⁵ The Committee on Economic, Social and Cultural Rights was concerned at the conflicts between the protection of indigenous peoples' ancestral lands under sections 5 and 56 of the 1997 Indigenous Peoples' Rights Act and the provisions of the 1995 Mining Act and the 1974 Forestry Reform Code of the Philippines, as well as the delay in adopting the National Land Use Bill. The Committee recommended full implementation of the 1997 Indigenous Peoples' Rights Act.¹⁴⁶

91. In 2016, the Special Rapporteur on the human rights of internally displaced persons stated that the indigenous peoples of Mindanao, known as Lumads, had been disproportionately affected by the long-standing conflict between the Government and the New People's Army.¹⁴⁷

5. Migrants, refugees, asylum seekers and internally displaced persons¹⁴⁸

92. The Committee on the Elimination of Discrimination against Women was concerned at the widespread exploitation and abuse of Filipino women migrant workers working abroad, in particular domestic workers, and the insufficient support provided to reintegrate returning women migrant workers.¹⁴⁹

93. The Committee on the Protection of the Rights of All Migrant Workers and Members of Their Families recommended that the Philippines enhance the assistance provided through embassies and consulates to migrant workers who were victims of the *kafalah* (sponsorship) system.¹⁵⁰ It also recommended that the Philippines consider raising that issue with a view to having the Governments concerned abolish that system.¹⁵¹

94. The same Committee expressed concern that sections 269 and 272 (b) of the Labour Code had impeded the exercise by migrant workers in the Philippines of the right to form or join a trade union.¹⁵²

95. The same Committee recommended that the Government ensure that the right of a migrant worker to reside in the Philippines for the purpose of employment not be revoked if the migrant worker lost employment prematurely.¹⁵³

96. UNHCR noted that refugees and stateless persons who had completed their education in the Philippines were not allowed to take a licensure examination under the current legal framework and were therefore unable to practise their profession.¹⁵⁴

97. In 2016, the Special Rapporteur on the human rights of internally displaced persons recalled that Typhoon Haiyan, which had made landfall on 8 November 2013, had caused the internal displacement of over 4 million people.¹⁵⁵ She added that the attention and resources required to achieve durable solutions for those persons were waning.¹⁵⁶ The Government must assess the immediate needs of all internally displaced persons in bunkhouses or transitional shelters and must improve and guarantee the services provided to them.¹⁵⁷ Restoration of permanent housing and livelihood of all affected persons must be completed as quickly as possible.¹⁵⁸

98. The Special Rapporteur noted that people in Mindanao, Zamboanga and Maguindanao had been displaced by the long-standing internal armed conflict,¹⁵⁹ and stated that it was essential that the Government and its local counterparts ensure all necessary assistance and support to persons displaced within the country by conflict.¹⁶⁰

6. Stateless persons¹⁶¹

99. UNHCR stated that birth registration was fundamental to prevent statelessness.¹⁶² Referring to the recommendation to ensure the free and effective birth registration of all children, UNHCR stated that in 2015 a national action plan to end statelessness had been developed by the Government.¹⁶³ The plan recognized that no child was born stateless and identified the need to resolve existing situations of statelessness and to ensure birth registration for the prevention of statelessness, among other issues.¹⁶⁴ In 2012, the Regional Legislative Assembly of the Autonomous Region in Muslim Mindanao passed the Muslim Mindanao Autonomy Act No. 293, which provided, among other things, for the late registration of births, free of charge.¹⁶⁵

100. The Committee on the Rights of the Child was concerned that there was a high number of children who had not been registered, especially in Mindanao.¹⁶⁶

101. The Committee on the Protection of the Rights of All Migrant Workers and Members of Their Families was concerned at the reported difficulties in registering the births of Filipino migrant children abroad, including those in an irregular situation.¹⁶⁷

102. The United Nations country team recommended that the Philippines accede to the 1961 Convention on the Reduction of Statelessness.¹⁶⁸

E. Specific regions or territories

103. The Committee on the Elimination of Discrimination against Women noted that the Philippines had signed the Comprehensive Agreement on the Bangsamoro, a temporary peace agreement with the Moro Islamic Liberation Front, to put an end to a long-lasting armed conflict.¹⁶⁹

Notes

- ¹ Tables containing information on the scope of international obligations and cooperation with international human rights mechanisms and bodies for the Philippines will be available at www.ohchr.org/EN/HRBodies/UPR/Pages/PHSession27.aspx.
- ² For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.5-129.6, 129.23, 130.1, 131.1-131.4, 131.6-131.8, 131.11, 131.14-131.15 and 131.23.
- ³ United Nations country team submission for the universal periodic review of the Philippines, p. 3, referring to A/HRC/21/12 and Corr.1-2, para. 130.1 (State of Palestine).
- ⁴ See www.ohchr.org/EN/NewsEvents/Pages/DisplayNews.aspx?LangID=E&NewsID=16033. See also CAT/C/PHL/CO/3, paras. 31-32. See also United Nations country team submission, p. 3.
- ⁵ UNHCR submission for the universal periodic review of the Philippines, pp. 1 and 5.
- ⁶ See E/C.12/PHL/CO/5-6, para. 60, CAT/C/PHL/CO/3, para. 24 (e), and CEDAW/C/PHL/CO/7-8, para. 55.
- ⁷ See CMW/C/PHL/CO/2, para. 17.
- ⁸ See CRC/C/OPSC/PHL/CO/1, para. 42.
- ⁹ See www.ohchr.org/EN/NewsEvents/Pages/DisplayNews.aspx?NewsID=21045&La.
- ¹⁰ OHCHR, "Donor profiles", in *OHCHR Report 2015*, p. 113.
- ¹¹ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.1-129.4, 129.10, 129.19, 129.21, 130.2, 130.5, 131.9-131.10, 131.12-131.13, 131.16-131.17, 131.27, 131.30 and 131.33-131.35.
- ¹² See CEDAW/C/PHL/CO/7-8, paras. 10-11. See also CCPR/C/PHL/CO/4, para. 5.
- ¹³ See E/C.12/PHL/CO/5-6, paras. 9-10.
- ¹⁴ See CAT/C/PHL/CO/3, para. 34 (a). See also CEDAW/C/OP.8/PHL/1, para. 51 (g), CMW/C/PHL/CO/2, para. 27 (b), and CCPR/C/PHL/CO/4, para. 7.
- ¹⁵ See CCPR/C/PHL/CO/4, para. 7. See also CEDAW/C/OP.8/PHL/1, para. 51 (g).
- ¹⁶ See E/C.12/PHL/CO/5-6, paras. 17-18.
- ¹⁷ UNICEF submission for the universal periodic review of the Philippines, para. 2, referring to A/HRC/21/12 and Corr.1-2, para. 129.10.
- ¹⁸ See UNICEF submission, para. 3.
- ¹⁹ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.7-129.8.
- ²⁰ See E/C.12/PHL/CO/5-6, paras. 19-20.
- ²¹ See CCPR/C/PHL/CO/4, para. 10.
- ²² See CEDAW/C/PHL/CO/7-8, para. 14 (b).
- ²³ *Ibid.*, paras. 12-13. See also CEDAW/C/OP.8/PHL/1, para. 51 (c).
- ²⁴ See CEDAW/C/OP.8/PHL/1, para. 51 (a).
- ²⁵ See UNICEF submission, para. 6.
- ²⁶ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.45 and 130.8.
- ²⁷ See A/HRC/31/51/Add.1, para. 64.
- ²⁸ *Ibid.*, para. 55.
- ²⁹ *Ibid.*, para. 56.
- ³⁰ United Nations country team submission, p. 12.
- ³¹ See CCPR/C/PHL/CO/4, para. 8.
- ³² For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.12-129.14, 129.18, 129.20, 129.22, 129.24-129.25, 129.35, 130.3-130.4, 131.16, 131.18 and 131.24-131.26.
- ³³ United Nations country team submission, p. 2, referring to A/HRC/21/12 and Corr.1-2, para. 129.13 (Germany, France and Trinidad and Tobago).
- ³⁴ See CCPR/C/PHL/CO/4, para. 14. See also country team submission, p. 2, and CAT/C/PHL/CO/3, para. 23.
- ³⁵ See CAT/C/PHL/CO/3, para. 7.
- ³⁶ *Ibid.*, paras. 37 and 38 (b).
- ³⁷ *Ibid.*, paras. 21-22 (a).
- ³⁸ *Ibid.*, para. 27.
- ³⁹ *Ibid.*, para. 27.
- ⁴⁰ *Ibid.*, para. 29.
- ⁴¹ *Ibid.*, para. 27.

- ⁴² See A/HRC/21/12 and Corr.1-2, para. 129.34.
- ⁴³ United Nations country team submission, p. 3, referring to A/HRC/21/12 and Corr.1-2, para. 129.34 (Ecuador and Germany).
- ⁴⁴ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.26-129.34, 131.20-131.22 and 131.31.
- ⁴⁵ See CAT/C/PHL/CO/3, paras. 13 and 14 (f).
- ⁴⁶ See CRC/C/OPSC/PHL/CO/1, para. 38 (e).
- ⁴⁷ See CAT/C/PHL/CO/3, para. 15. See also para. 17 and CCPR/C/PHL/CO/4, para. 17.
- ⁴⁸ See CAT/C/PHL/CO/3, para. 18 (b)-(d).
- ⁴⁹ *Ibid.*, para. 25.
- ⁵⁰ *Ibid.*, para. 26 (b).
- ⁵¹ *Ibid.*, paras. 11-12.
- ⁵² *Ibid.*, paras. 13-14.
- ⁵³ *Ibid.*, paras. 9-10.
- ⁵⁴ See UNICEF submission, para. 14. See also country team submission, p. 5.
- ⁵⁵ See CAT/C/PHL/CO/3, paras. 41 and 42 (b).
- ⁵⁶ See CAT/C/PHL/CO/3, paras. 41 and 42 (b).
- ⁵⁷ See www.ohchr.org/EN/NewsEvents/Pages/DisplayNews.aspx?NewsID=21052&LangID=E.
- ⁵⁸ See CRC/C/OPSC/PHL/CO/1, para. 29 (a).
- ⁵⁹ United Nations country team submission, p. 5, referring to A/HRC/21/12 and Corr.1-2, para. 131.20 (Norway), and A/HRC/21/12/Add.1, para. 3 (e).
- ⁶⁰ For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 131.32.
- ⁶¹ See CCPR/C/PHL/CO/4, para. 21.
- ⁶² See E/C.12/PHL/CO/5-6, paras. 11-12.
- ⁶³ See A/HRC/21/12 and Corr.1-2, para. 129.35.
- ⁶⁴ United Nations country team submission, p. 5.
- ⁶⁵ See CCPR/C/PHL/CO/4, para. 15.
- ⁶⁶ See CEDAW/C/PHL/CO/7-8, paras. 31 and 32 (b).
- ⁶⁷ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.23 and 130.3-130.4.
- ⁶⁸ See A/HRC/23/48/Add.3, para. 4.
- ⁶⁹ *Ibid.*, para. 9.
- ⁷⁰ *Ibid.*, para. 16.
- ⁷¹ *Ibid.*, para. 12.
- ⁷² *Ibid.*, para. 14.
- ⁷³ See CEDAW/C/PHL/CO/7-8, paras. 27 (a) and 28 (b).
- ⁷⁴ See UNICEF submission para. 7, referring to A/HRC/21/12 and Corr.1-2, para. 129.22 (Norway).
- ⁷⁵ See CEDAW/C/PHL/CO/7-8, paras. 29-30.
- ⁷⁶ See CRC/C/OPSC/PHL/CO/1, para. 25 (c).
- ⁷⁷ See CEDAW/C/PHL/CO/7-8, para. 25 (d).
- ⁷⁸ United Nations country team submission, p. 4, referring to A/HRC/21/12 and Corr.1-2, para. 130.4 (Uruguay, Indonesia and Brunei Darussalam).
- ⁷⁹ See CRC/C/OPSC/PHL/CO/1, para. 37 (e).
- ⁸⁰ *Ibid.*, para. 23.
- ⁸¹ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.11 and 129.38-129.39.
- ⁸² For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 129.36.
- ⁸³ See E/C.12/PHL/CO/5-6, paras. 27-28.
- ⁸⁴ United Nations country team submission, p. 2.
- ⁸⁵ See E/C.12/PHL/CO/5-6, paras. 29-30.
- ⁸⁶ See CEDAW/C/PHL/CO/7-8, para. 35 (b) and (c).
- ⁸⁷ *Ibid.*, para. 35 (a).
- ⁸⁸ *Ibid.*, paras. 35 (d) and 36 (c)-(d).
- ⁸⁹ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.36-129.37.
- ⁹⁰ See UNICEF submission, paras. 17-18.
- ⁹¹ See E/C.12/PHL/CO/5-6, paras. 31-32.
- ⁹² For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.36-129.37.
- ⁹³ See A/HRC/31/51/Add.1, para. 25.

- ⁹⁴ Ibid., para. 28.
- ⁹⁵ See E/C.12/PHL/CO/5-6, paras. 45-46.
- ⁹⁶ See A/HRC/31/51/Add.1, para. 60.
- ⁹⁷ Ibid., para. 65 (a).
- ⁹⁸ Ibid., para. 65 (b)-(c).
- ⁹⁹ Ibid., para. 16.
- ¹⁰⁰ Ibid., paras. 17-18.
- ¹⁰¹ Ibid., para. 21.
- ¹⁰² See E/C.12/PHL/CO/5-6, paras. 45-46.
- ¹⁰³ Ibid., paras. 49-50.
- ¹⁰⁴ Ibid.
- ¹⁰⁵ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.40-129.41.
- ¹⁰⁶ See UNICEF submission, para. 21, referring to A/HRC/21/12 and Corr.1-2, para. 129.40 (Switzerland and Sweden).
- ¹⁰⁷ See CEDAW/C/PHL/CO/7-8, para. 39.
- ¹⁰⁸ Ibid., para. 39 (e).
- ¹⁰⁹ For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 129.38 (Qatar and Viet Nam).
- ¹¹⁰ United Nations country team submission, p. 7.
- ¹¹¹ See UNICEF submission, para. 22, referring to A/HRC/21/12 and Corr.1-2, para. 129.41 (Slovakia and New Zealand).
- ¹¹² See CEDAW/C/OP.8/PHL/1, para. 51 (e).
- ¹¹³ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.42-129.43.
- ¹¹⁴ See UNICEF submission, para. 25, referring to A/HRC/21/12 and Corr.1-2, para. 129.42 (Saudi Arabia and Holy See). See also country team submission, p. 8, and UNESCO submission, para. 38.
- ¹¹⁵ See UNESCO submission, para. 90.
- ¹¹⁶ See CEDAW/C/PHL/CO/7-8, para. 33 (a)-(b).
- ¹¹⁷ For relevant recommendations, see A/HRC/21/12 and Corr.1-2, paras. 129.7-129.8.
- ¹¹⁸ United Nations country team submission, p. 1, referring to A/HRC/21/12 and Corr.1-2, para. 129.11 (Thailand, Trinidad and Tobago and Argentina).
- ¹¹⁹ United Nations country team submission, p. 1, referring to A/HRC/21/12 and Corr.1-2, para. 129.10 (Brunei Darussalam and Cambodia).
- ¹²⁰ See CEDAW/C/PHL/CO/7-8, para. 12.
- ¹²¹ Ibid., paras. 49 (a) and 50 (a).
- ¹²² Ibid., para. 25 (e).
- ¹²³ Ibid., paras. 25 (b) and 26 (a).
- ¹²⁴ Ibid., para. 26 (b). See also CEDAW/C/57/D/34/2011, para. 9 (b) (i), and CRC/C/OPSC/PHL/CO/1, paras. 9-10.
- ¹²⁵ See CEDAW/C/PHL/CO/7-8, paras. 23 and 24 (b).
- ¹²⁶ See CCPR/C/PHL/CO/4, para. 12. See also CEDAW/C/PHL/CO/7-8, para. 49 (b).
- ¹²⁷ See CCPR/C/PHL/CO/4, para. 11.
- ¹²⁸ See CEDAW/C/PHL/CO/7-8, para. 43.
- ¹²⁹ Ibid., para. 45 (b).
- ¹³⁰ For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 131.5.
- ¹³¹ See UNICEF submission, para. 2, referring to A/HRC/21/12 and Corr.1-2, para. 129.10 (Brunei Darussalam and Cambodia).
- ¹³² Office of the Special Representative of the Secretary-General for Children and Armed Conflict submission for the universal periodic review of the Philippines, pp. 1-2.
- ¹³³ See UNICEF submission, paras. 10-12, referring to A/HRC/21/12 and Corr.1-2, para. 129.25 (Chile).
- ¹³⁴ See CAT/C/PHL/CO/3, paras. 41 and 42 (a).
- ¹³⁵ See UNICEF submission, para. 4, referring to A/HRC/21/12 and Corr.1-2, para. 129.24 (Portugal, France, Uruguay and Liechtenstein).
- ¹³⁶ See E/C.12/PHL/CO/5-6, paras. 37-38.
- ¹³⁷ See CAT/C/PHL/CO/3, para. 37.
- ¹³⁸ For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 130.6.
- ¹³⁹ See E/C.12/PHL/CO/5-6, paras. 21-22.

- ¹⁴⁰ See UNICEF submission, para. 29, referring to A/HRC/21/12 and Corr.1-2, para. 130.6 (Spain).
- ¹⁴¹ See A/HRC/31/51/Add.1, para. 52.
- ¹⁴² See E/C.12/PHL/CO/5-6, paras. 49-50.
- ¹⁴³ For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 129.44.
- ¹⁴⁴ See A/HRC/31/51/Add.1, para. 35. See also country team submission, pp. 9-10.
- ¹⁴⁵ See A/HRC/31/51/Add.1, para. 37.
- ¹⁴⁶ See E/C.12/PHL/CO/5-6, paras. 13-14.
- ¹⁴⁷ See A/HRC/32/35/Add.3, para. 70.
- ¹⁴⁸ For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 130.7.
- ¹⁴⁹ See CEDAW/C/PHL/CO/7-8, paras. 37 and 38 (b)-(c). See also CMW/C/PHL/CO/2, para. 21 (b).
- ¹⁵⁰ See CMW/C/PHL/CO/2, para. 31.
- ¹⁵¹ *Ibid.*, para. 33 (b).
- ¹⁵² *Ibid.*, paras. 36-37. See also CCPR/C/PHL/CO/4, para. 22.
- ¹⁵³ See CMW/C/PHL/CO/2, paras. 28-29.
- ¹⁵⁴ UNHCR submission, p. 6, where UNHCR made a recommendation. See also Country team submission, p. 11.
- ¹⁵⁵ See A/HRC/32/35/Add.3, para. 15.
- ¹⁵⁶ *Ibid.*, para. 92.
- ¹⁵⁷ *Ibid.*, para. 99.
- ¹⁵⁸ *Ibid.*, para. 98.
- ¹⁵⁹ *Ibid.*, paras. 39-69.
- ¹⁶⁰ *Ibid.*, para. 104.
- ¹⁶¹ For the relevant recommendation, see A/HRC/21/12 and Corr.1-2, para. 129.9 (Portugal).
- ¹⁶² UNHCR submission, p. 5.
- ¹⁶³ UNHCR submission, p. 3, referring to A/HRC/21/12 and Corr.1-2, 129.9 (Portugal).
- ¹⁶⁴ UNHCR submission, p. 3.
- ¹⁶⁵ *Ibid.*, p. 4.
- ¹⁶⁶ See CRC/C/OPSC/PHL/CO/1, para. 21 (b).
- ¹⁶⁷ See CMW/C/PHL/CO/2, para. 34.
- ¹⁶⁸ United Nations country team submission, p. 11.
- ¹⁶⁹ See CEDAW/C/PHL/CO/7-8, para. 8. See also CCPR/C/PHL/CO/4, para. 3 (a).
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